



# Module 1: PREA Update and Investigative Standards Overview Guidance for the Field

Time: 9:00 a.m. – 10:15 a.m. (1 hour and 15 min)

#### Training Objectives:

- 1. Understand a timeline of Public Law 108-79, The Prison Rape Elimination Act
- 2. Describe the PREA standards relevant to investigations

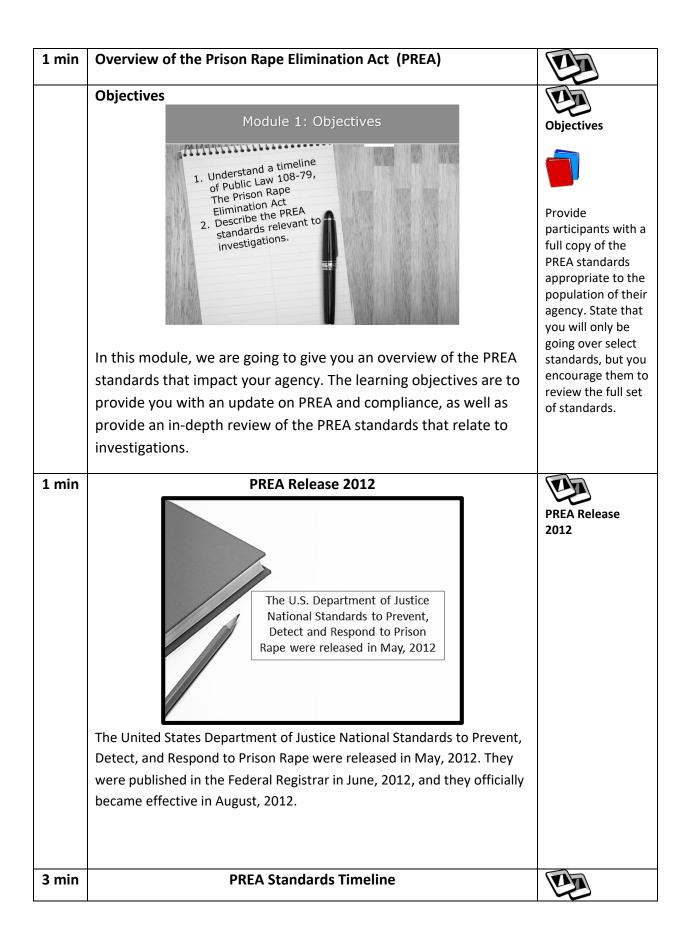
#### Materials Needed:

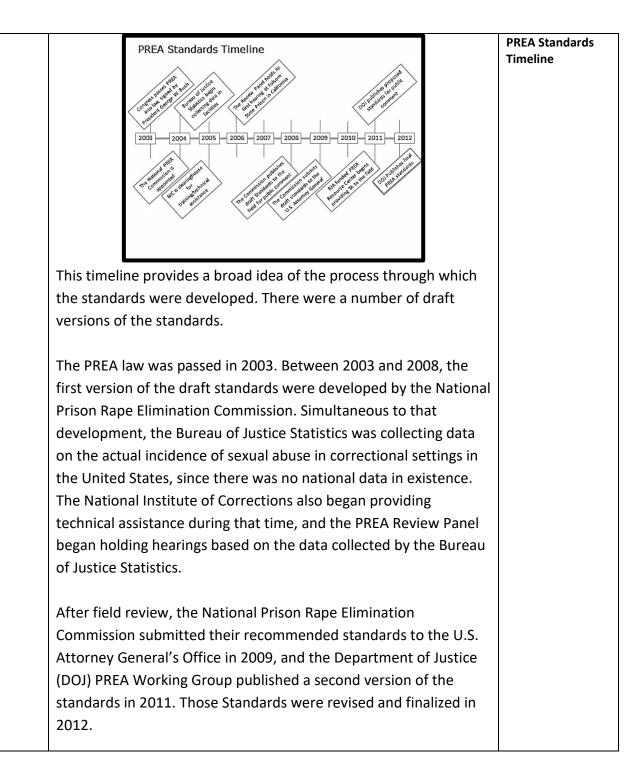
- 1. Easel pad and markers
- 2. PowerPoint<sup>®</sup> player/machine (laptop computer and LCD projector)
- 3. Screen or monitor
- 4. Handout: United States Department of Justice National Standards to Prevent, Detect, and Respond to Prison Rape (2012). Note that both the Prison and Jails Standards and the Juvenile Standards are provided as handouts. Select the set of standards appropriate to the population of your agency.
- 5. Handout: Your Words, My Words (optional)

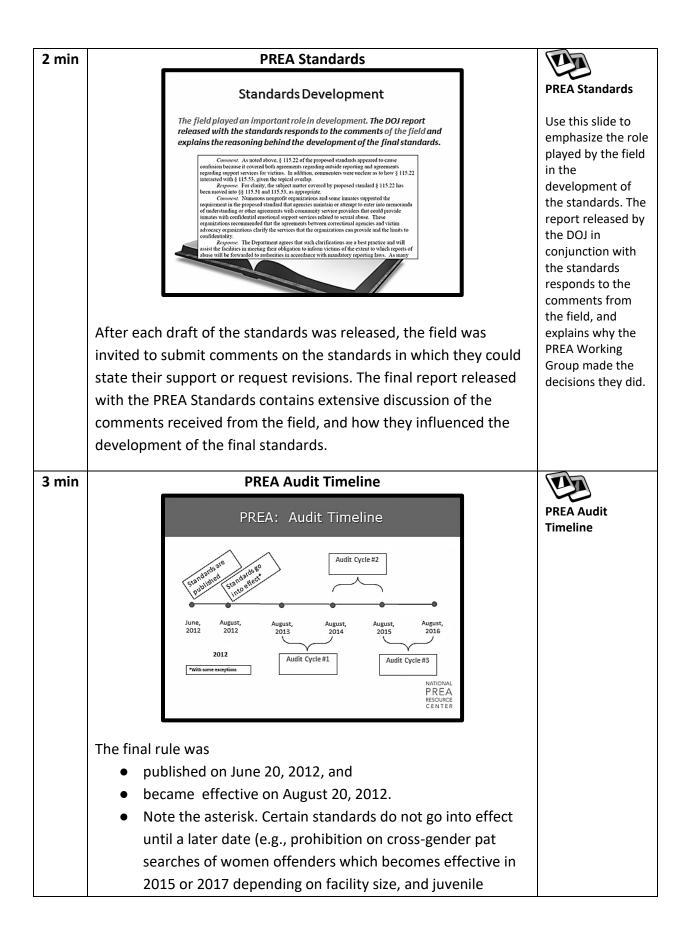
## Training Tips:

- The purpose of this module is to ensure participants have a good understanding of the PREA standards relevant to investigations. To do this, a trainer needs to engage the audience. Simply lecturing on these slides will not hold your participants' interest; invite participants to ask questions and encourage discussion on the standards. Engaging participants in discussion will increase retention and ensure a higher interest level.
- This module was designed to address the standards with specific relevance to investigations. As a result, additional PREA standards are not included in this module.
- Be advised that this module may contain material that utilizes concepts and language that may be upsetting or difficult for some participants. This may include statements referring to genitalia, sexual harassment, sexual abuse, trauma and suicide. Videos used may also contain profanity and graphic language, including references to sexual abuse and trauma. Please review all materials prior to using to ensure they are appropriate for use in your agency and make substitutions where needed. You should also consider providing a general notice to participants at the beginning of each training session.

• Please note that this module was developed specifically for facilities that use the Adult Prisons and Jail or Juvenile PREA Standards. Facilities using the Community Confinement or Lockup standards should review all standard references to ensure that the content and language is appropriate for their facility type and inmate/resident population and adjust the material as needed to their specific circumstance.



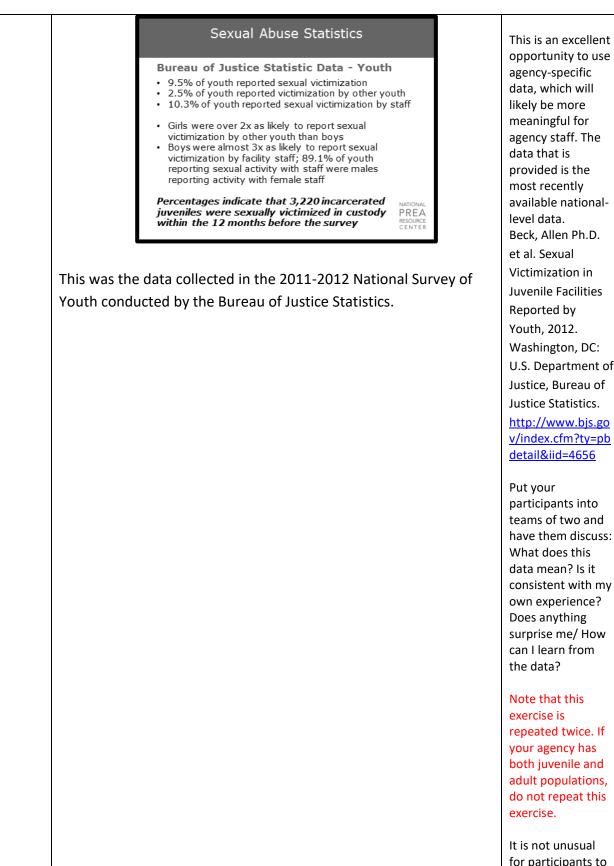




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	staffing ratios which go into effect in 2017).	
	The first audit cycle begins on Aug. 20, 2013, and, to be in	
	compliance, jurisdictions are required to audit:	
	<ul> <li>at least one third of their facilities within the subsequent</li> </ul>	
	12-month period ending August 20, 2014.	
	<ul> <li>another one third of their facilities between August, 2014,</li> </ul>	
	<ul> <li>and August, 2015,</li> <li>the final third of their facilities between August, 2015, and</li> </ul>	
	August, 2016.	
2 min	How is compliance determined?	
	How is compliance determined?	How is Compliance
	<ul> <li>Governor of each State must certify full compliance with the standards with regard to state entities</li> </ul>	Determined?
	<ul> <li>Governor certification does not apply to facilities operated by cities, counties, etc.</li> </ul>	
	<ul> <li>Full compliance = compliance with all material requirements except for <i>de minimus</i> or temporary</li> </ul>	
	– Short term malfunction that prevents access to a	
	confidential reporting hotline	
	<ul> <li>Small number of instances where a facility fails to meet a deadline by a small number of days</li> <li>PREA PREA PREA</li> </ul>	
	CENTER	
	W/bat doos "compliance mean?"	
	What does "compliance mean?"	
	Governors of each state will certify compliance for all state-level	
	agencies. Full compliance entails meeting all material requirements, which will be identified by the audit instrument. If a	
	facility is temporarily not meeting the requirements, or has minor	
	issues of non-compliance, these facilities can still be considered to	
	be in full compliance. An example of a minor issue of non-	
	compliance would be if a hotline is temporarily malfunctioning or	
	a facility missed a deadline by a small number of days.	
2 min	How is compliance determined?	
		How is
		Compliance Determined?

	How is compliance determined? • Compliance is determined at the facility level through audits. • The DOJ and the PREA Resource Center are currently developing the audit tool that will be used to assess compliance. • The instrument: <ul> <li>Provides audit methodology</li> <li>Provides compliance measures for each standard</li> </ul> • The adult prison/jail instrument was pilot tested in two BOP prisons, and released to the general public in May, 2013. The other three tools (juveniles, community residential facilities, lock-ups) will follow. Exact timeline is still to be determined.	
2 min	How is Compliance determined? How is compliance determined? • From what date do you need documentation that you have been compliant? • Standard: "PREA auditors shall review, at a minimum, a sampling of relevant documents and other records and information for the most recent one year period." Also, remember that facilities who are not found to be compliant will have an additional 180-day corrective action period to remedy the situation!	How is Compliance Determined?
2 min	period preceding the audit to determine compliance. Sexual Abuse – Statistics	Sexual Abuse Statistics Only use this slide if your agency has an adult population.

		[]
	Sexual Abuse Statistics         Bureau of Justice Statistic Data - Adults         4.0% in prison and 3.2% in jails report victimization         2.4% in prison and 1.8% in jails report victimization by staff         Mentally ill inmates and non-heterosexual inmates were substantially more likely to be victimized by other inmates         Most victims of sexual abuse by staff were male inmates; most perpetrators were female staff         Percentages indicate that 80,600 incarceratedome adults were sexually victimized in custody within the 12 months before the survey         Descure the survey         This was the data collected in the 2011-2012 National Inmate	This is an excellent opportunity to use agency-specific data, which will likely be more meaningful for agency staff. The data that is provided is the most recently available national- level data. Beck, Allen Ph.D. et al. Sexual Victimization in Prisons and Jails
	Survey conducted by the Bureau of Justice Statistics.	Reported by
	Note that 6.3% of inmates in prisons with serious psychological distress reported sexual victimization by another inmate, and 3.6% reported in jails.	Inmates, 2011-12. Washington, DC: U.S. Department of Justice, Bureau of Justice Statistics.
	Among non-heterosexual inmates, 12.2% of prisoners and 8.5% of jail inmates reported being sexually victimized by another inmate; 5.4% of prisoners and 4.3% of jail inmates reported victimization	<u>http://www.bjs.go</u> v/index.cfm?ty=pb detail&iid=4654
	by staff.	Put your participants into teams of two and have them discuss: What does this data mean? Is it consistent with my own experience? Does anything surprise me/ How can I learn from the data?
2 min	Sexual Abuse – Statistics	
		Sexual Abuse Statistics
		Only use this slide if your agency has a juvenile population.



data that is provided is the most recently available nationallevel data. Beck, Allen Ph.D. et al. Sexual Victimization in Juvenile Facilities Reported by Youth, 2012. Washington, DC: U.S. Department of Justice, Bureau of Justice Statistics. http://www.bjs.go v/index.cfm?ty=pb detail&iid=4656 Put your participants into teams of two and have them discuss: What does this data mean? Is it consistent with my own experience? Does anything

Note that this

exercise is repeated twice. If your agency has both juvenile and adult populations, do not repeat this exercise.

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	However, this is a
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	data and we
	continue to learn
	as we move
	forward.
	Link to Preamble
	Department of
	Justice National
	Standards to
	Prevent, Detect,
	and Respond to
	Prison Rape
	<u>Executive</u>
	<u>Summary</u>
	(prearesourcecent
	er.org
2 min Sexual Abuse – Statistics (revised slide 11 to be inserted here	
upon approval)	Sexual Abuse
	Statistics
	Only use this slide
	if your agency has
	a juvenile
	population.
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	opportunity to use
	agency-specific
	data, which will
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	meaningful for agency staff. The data that is provided is the most recently available national- level data.

#### Sexual Victimization of Youth in Juvenil Facilities, 2018. Washington, D.C., 2018. U.S. Department of Justice, Bureau of Justice Statistics. https://bjs.ojp.gov /library/publicatio ns/facilitycharacteristicssexualvictimizationyouth-juvenilefacilities-2018

#### Put your participants into teams of two and have them discuss: What does this data mean? Is it consistent with my own experience? Does anything surprise me/ How can I learn from the data?

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It is not unusual for participants to challenge the data. This federal initiative has brought together some of the best thinkers in data collection. However, this is a difficult area in which to collect data and we

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		Link to Preamble
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		Justice National
		Standards to
		Prevent, Detect,
		and Respond to
		Prison Rape
		Executive Summary
		(prearesourcecent
		er.org)
2 min	Sexual Abuse – Statistics	
	Sexual Abuse Statistics	Sexual Abuse
		Statistics
	<ul> <li>Bureau of Justice Statistics – Risk Factors</li> <li>Previous history of victimization inside or outside</li> </ul>	Continue with the
	of incarceration	participants in
	<ul><li>Mental illness</li><li>Medical disability</li></ul>	teams of two and
	<ul> <li>Lesbian, gay, bisexual, transgender, intersex.</li> </ul>	have them discuss:
	<ul> <li>College educated or above</li> <li>History of sexual predator crimes or behavior</li> </ul>	Why would these
	<ul> <li>Small physical stature</li> </ul>	characteristics
	First incarceration	create greater
	NATIONAL	vulnerability?
	PREA RESOURCE	
	CENTER	
	After years of collecting research on sexual abuse in confinement	
	settings, the Bureau of Justice Statistics has identified these most	
	significant risk factors. As investigators, it is both critical to be	
	educated, and critical not to make assumptions because an	
	inmate/resident exhibits any of these characteristics. These	
	factors increase the likelihood of abuse but are not indicators of	
	abuse.	
3 min	PREA Investigative Standards	
		PREA Investigative
		Standards
		Trainers will
		benefit from
		reading the full

		•
	PREA Investigative Standards	standards and familiarizing themselves with agency PREA and investigations policies to ensure all key areas relating to their agency's investigation of sexual abuse and sexual harassment processes are addressed.
	The following slides contain summaries of some of the key standards related to investigations. Staff may benefit from reading the full standards; the standards discussed below are focused on the standards relevant to the investigative standards.	Be sure your module uses the standards that are applicable to your training participants.
	<ul> <li>There are four separate sets of PREA standards:</li> <li>1. Adult Prisons and Jails</li> <li>2. Juvenile Facilities</li> <li>3. Community Confinement Facilities</li> <li>4. Police Lockups</li> </ul>	
	During this module, we will only be reviewing some of the key standards from the Adult Prisons and Jails and Juvenile Facilities standards.	
	However, it is important that you have read <i>all</i> of the standards applicable to your agency, as well as the Preamble/Commentary that precedes the standards in the Department of Justice final rule and explains the considerations of the PREA Working Group during development of each standard. The Preamble is available online at the PREA Resource Center website at <u>www.prearesourcecenter.org</u> .	
3 min	Section 115.5: DEFINITIONS	

# Section 115.5: DEFINITIONS

- Substantiated Allegation: Allegation that was investigated and determined to have occurred
- Unfounded Allegation: Allegation that was investigated and determined not to have occurred
- Unsubstantiated Allegation: Allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred.

PREA CENTER

#### Definitions

You may wish to insert definitions used by your agency here.



Class Exercise: Your Words, My Words. See Attachments.

OR

Have a brief discussion with participants around why definitions are important, both to investigators and to line staff.

There are 46 standards, two of which are definitions. It is critical to know the definitions used in the PREA standards. Why?

When PREA was first enacted and the Bureau of Justice Statistics began their work, there were no nationally accepted definitions. This was particularly true in the documentation of investigations. The effort to collect data from the field consistently may be one of the most important contributions to understanding sexual abuse in corrections.

Consistent definitions allow for...

- *Clarity of prohibited behaviors.* One person's definition of sexual abuse will rarely be exactly the same as another's. Stating the agency has a zero-tolerance policy concerning sexual abuse of inmates/residents does not define what is meant by sexual abuse. It is critical that definitions are included in policy so that staff and others are perfectly clear about what specific behavior is prohibited.
- Data reporting. While no agency is required to use the PREA definitions of sexual abuse in their policy, agencies must use those definitions when submitting the annual data reporting on all allegations of sexual abuse and sexual harassment.
- Consistency. Definitions of prohibited behaviors should be consistent throughout policy, align with state laws, and align with definitions in PREA standards.

		Medical Forensic Examinations, Adults/Adolescents
	CENTER The agency conducting investigations is required to use a uniform evidence collection protocol to ensure all investigations and the procedures followed therein are standardized to maximize the success of potential prosecutions. The agency is also required to offer victims free access to forensic medical exams performed by qualified medical practitioners, ideally Sexual Assault Nurse Examiners (SANE) or Sexual Assault Forensic Examiners (SAFE). The protocol mentioned in the standard was developed for the community by the Office on Violence Against Women (OVW). The Vera Institute of Justice has worked with OVW to develop a similar protocol that is specific to the corrections environment and is currently pending publication.	extremely thorough and can be re-traumatizing for the victim. The exam can be used to collect valuable evidence, but an inconclusive exam is not evidence that sexual abuse did not occur. For investigators unfamiliar with the process, recommend that they review the most recent addition of the U.S. DOJ's Office on Violence Against Women publication, A National Protocol for Sexual Assault
2 min	discussed in greater detail later in the training. Section 115.(3)21: Evidence Protocol and Forensic Medical Exams Section 115.(3)21: Evidence Protocol and Forensic Medical Exams • If the agency investigates allegations, it shall follow a uniform evidence protocol that maximizes the potential for obtaining usable physical evidence • The protocol shall be based on the DOJ Office on Violence Against Women published protocol • The agency shall offer a victim access to forensic medical exams performed by qualified medical practitioners, free of charge	Evidence Protocol and Forensic Medical Exams If you are training Module 5, reference that module here. If you are not including it, mention that the forensic medical exam process is extremely

Exams	Section 115.(3)21: Evidence Protocol	Evidence Protocol and Forensic Medical Exams
	<ul> <li>A qualified individual shall provide support through the medical exam process - either a victim advocate, qualified staff member or qualified community based organization member</li> <li>If staff the agency provides a staff member, they must receive proper training</li> <li>If the agency is not responsible for investigating allegations, the agency shall inform the investigating entity of these policies</li> </ul>	Insert agency policy regarding victim advocates and current agency agreements with victim advocacy providers.
	NATIONAL PREA RESOURCE CENTER	
	dard requires the presence of a victim advocate or, if a vocate is unavailable, a qualified staff member.	

2 min	Section 115.(3)22: Policies to ensure referrals of allegations for	
	investigations	Policies to ensure
	Section 115.(3)22: Policies to ensure referrals of allegations for investigations	referrals of allegations for investigations
	<ul> <li>The agency shall ensure a criminal or administrative investigation is conducted for all allegations of sexual abuse or harassment</li> <li>The agency shall have a policy in place to ensure sexual abuse or harassment allegations are referred to an agency with the legal authority to conduct criminal investigations. This policy must be published on website</li> <li>Any entity conducting criminal or administrative investigations shall have a policy in place governing the conduct of such investigations</li> </ul>	Ensure participants understand that this standard requires that there is no screening instrument for allegations; all allegations are referred for investigation. This
	This is one of the few standards that requires policy. Our policy states	means no dismissal by the warden, and no judgments based on past allegations.
		It is also important to note that criminal and administrative investigations focus on different aspects of alleged sexual abuse and harassment, therefore the agency must review the facts and determine separately whether to refer an allegation for criminal investigation, for administrative investigation, or for both types. It is not enough to simply assume that if the allegation is referred for one or the other type of referral, the agency has met this standard.

		Insert agency
1 min	Section 115.(3)22: Policies to ensure referrals of allegations for	policy here.
TUUU		
	investigations	There are many
		situations where
	Section 115.(3)22: Policies to ensure	sexual abuse allegations in
	referrals of allegations for investigations	particular will
		require <b>both</b> a
	Because of the different standards of evidence required by criminal and administrative	criminal and an
	investigations, there must always be an	administrative
	administrative investigation following a criminal investigation of sexual abuse or sexual harassment,	investigation— since the criminal
	regardless of whether the criminal investigation resulted in a conviction or charges being filed.	investigation will
		focus on violations
		of law, whereas
	PREA	the administrative investigation will
	RESOURCE C E N T E R	focus on violations
		of agency policy
		that may not rise
		to the level of criminality.
		criminancy.
		A useful rule of
		thumb is that any
		allegation of sexual abuse or sexual
		harassment that
		requires a criminal
		investigation will
		also require an administrative
		investigation,
		regardless of the
		outcome of the
		criminal
		investigation.
		Module 8 will
		discuss the
		different standards
		of evidence between criminal
		and administrative
		investigations.
		A holpful reference
		A helpful reference for this discussion
		is the Frequently
		Asked Question

		(FAQ) on this standard published on the PREA Resource Center Website, which can be found at: https://www.prear esourcecenter.org/ frequently-asked- questions/prea- standard-11522a- requires- administrative-or- emphasis-added- criminal
2 min	Section 115.(3)31: Employee Training	
	<ul> <li>Section 115.(3)31: Employee Training</li> <li>Training shall include all topics identified in the standard. These include: <ul> <li>Zero tolerance policy</li> <li>How to respond to signs of threatened and actual sexual abuse</li> <li>How to comply with mandatory reporting laws</li> </ul> </li> <li>All current employees trained within one year of effective date</li> <li>Refresher training every two years. In off years refresher information provided</li> </ul>	Section 115.(3)31: Employee Training
	The full list of topics required is:	
	<ul> <li>(1) A zero-tolerance policy for sexual abuse and sexual harassment;</li> <li>(2) How to fulfill their responsibilities under agency sexual abuse and sexual harassment prevention, detection, reporting, and response policies and procedures;</li> <li>(3) Inmates/residents' right to be free from sexual abuse and sexual harassment;</li> <li>(4) The right of inmates/residents and employees to be free from retaliation for reporting sexual abuse and sexual harassment;</li> <li>(5) The dynamics of sexual abuse and sexual harassment in confinement;</li> </ul>	

	<ul> <li>(6) The common reactions of sexual abuse and sexual harassment victims;</li> <li>(7) How to detect and respond to signs of threatened and actual sexual abuse;</li> <li>(8) How to avoid inappropriate relationships with inmates;</li> <li>(9) How to communicate effectively and professionally with inmates, including lesbian, gay, bisexual, transgender, intersex, or gender nonconforming inmates; and</li> <li>(10) How to comply with relevant laws related to mandatory reporting of sexual abuse to outside authorities.</li> </ul>	
	Investigators are also required to receive this training, as are all employees who have contact with inmates/residents.	
2 min	Section 115.(3)33: Inmate/Resident Education         Section 115.(3)33: Inmate/Resident Education         • During intake, inform inmates/residents of zero tolerance standard and how to report         • Within 30 (10) days comprehensive education (in person or via video)         • Right to be free from sexual abuse         • Agency sexual abuse response policies         • Current inmates/residents educated within one year of the PREA standards effective date	Inmate/Resident Education Trainers should note that the Prison and Jail standards are different in some ways than the standards for juvenile facilities. This standard is one example – the Juvenile standards
	This is one of a number of PREA standards that outline requirements around educating inmates/residents and ensuring inmates/residents have access to the agency's prevention, detection, and response procedures. Investigators should ensure that inmates/residents with whom they interact are provided with materials or support appropriate to their education level, age, English comprehension, mental health, and/or any disabilities.	have a timeline of ten days rather than 30. Trainers should also note the standard requirements for materials to be accessible to all inmates and residents, including those with disabilities,

1 min	Section 115.(3)34: Specialized Training-Investigations           Section 115.(3)33: Inmate/Resident           Education           • During intake, inform inmates/residents of zero tolerance standard and how to report           • Within 30 (10) days comprehensive education (in person or via video)           • Right to be free from sexual abuse           • Right to be free from retaliation           • Agency sexual abuse response policies           • Current inmates/residents educated within one year of the PREA standards effective date	limited English or reading skills, visual impairment, deafness, etc. Specialized Training- Investigations
2 min	<ul> <li>Section 115.(3)51: Inmate/Resident Reporting</li> <li>Section 115.(3)51: Inmate Reporting</li> <li>Agency provides multiple internal ways for inmates/residents to report</li> <li>Agency provides at least one way for inmates/residents to report to an entity that is not part of the agency. Procedures are in place for the outside entity to immediately forward reports to the agency.</li> <li>Staff accept reports made verbally, in writing, anonymously and from third parties. Reports are promptly documented.</li> <li>Agency shall provide a way for staff to privately report sexual abuse and sexual harassment of inmates/residents.</li> </ul>	Inmate/Resident Reporting
	of sexual safety. If inmates/residents do not feel that the agency	Insert agency policy regarding

	Inmates/Residents from Contact with Abusers	-
2 min	Section 115.(3)66: Preservation of Ability to Protect	
<b>)</b>	Section 115 (2)CC. Dressmittion of Ability to Dresset	Insert agency policy regarding staff reporting.
	This standard provides specific requirements to staff for reporting. All allegations must be immediately reported and passed on to investigators. This means that staff cannot choose whether to report based on their own determination of whether an allegation is credible or not, or whether the inmate/resident in question has some other purpose for the allegation. Furthermore, the standard requires staff to report all knowledge or suspicions they have regarding sexual abuse or sexual harassment.	determine whether the allegation is serious enough to report to investigators, as discussed earlier. This does not comply with the standard – all allegations must be investigated by investigators who have been appropriately trained.
	<ul> <li>Staff shall be required to immediately report any knowledge, suspicion, or information regarding an incident of sexual abuse</li> <li>Except for reporting to agency officials, staff shall not reveal any information other than to the extent necessary</li> <li>Unless otherwise precluded by law, medical and mental health practitioners shall be required to report sexual abuse and inform inmate's of confidentiality limits</li> <li>The facility shall report all allegations to designated investigators</li> </ul>	Ensure this slide includes a discussion of the final bullet – reporting all allegations to investigators. Some agencies conduct initial investigations to
2 min	Section 115.(3)61: Staff and Agency Reporting Duties Section 115.(3)61: Staff and Agency Reporting Duties	Staff and Agency Reporting Duties
	<ul> <li>will be taken if they do report. Therefore, there are a number of standards addressing reporting, reporting mechanisms, and response to reports.</li> <li>Note that this standard also requires the agency to provide staff with a private way to report. This means a way to report that is outside their chain of command. Providing staff with a way to report that is somewhat anonymous will increase the likelihood that they will report unusual behavior.</li> </ul>	
	encourages them to report, they will often assume that no action	inmate/resident reporting.

	Section 115.(3)66: Preservation of Ability to	Preservation of
	Protect Inmates/Residents from Contact with Abusers	Ability to Protect
	,15400,0	Inmates/Residents
	Cannot enter into any collective bargaining	from Contact with
	agreement or renew one that limits the agency's ability to remove alleged staff sexual abusers	Abusers
	from contact with any inmate pending the	
	outcome of an investigation	Trainers - if your
		agency does not
		have collective
		bargaining, this slide is not
	PREA	relevant to your
	RESOURCE C E N T E R	agency, so it is
		recommended
	The DDFA standards require accession to sucid entering into an	that you remove
	The PREA standards require agencies to avoid entering into or	this item.
	renewing any collective bargaining agreements that limit the	
	agency's ability to remove alleged staff perpetrators from contact	Ask if participants
	with inmates/residents.	have any
		questions.
		Insert any relevant
		information re:
		agency plans to
		address this
		standard.
2 min	Section 115.(3)67: Agency Protection Against Retaliation	
	Section 115.(3)67: Agency Protection	Agency Protection
	Against Retaliation	Against
		Retaliation
	<ul> <li>Agency shall protect all inmates/residents and staff from retaliation for reporting sexual abuse</li> </ul>	Retaliation
	<ul> <li>Agency shall protect all inmates/residents and staff from retaliation for reporting sexual abuse or cooperating with investigations</li> </ul>	Retaliation
	<ul><li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li><li>Agency shall have multiple protection measures</li></ul>	Retaliation
	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of</li> </ul>	Retaliation
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	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.</li> </ul>	Insert agency
	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.</li> </ul>	
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	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.</li> </ul>	Insert agency policy for inmates/residents
	staff from retaliation for reporting sexual abuse or cooperating with investigations • Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.	Insert agency policy for inmates/residents and insert policy
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	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.</li> <li>This standard requires the agency to protect those who report or cooperate with investigations against retaliation.</li> <li>This is extremely important for a number of reasons.</li> </ul>	Insert agency policy for inmates/residents and insert policy
	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.</li> <li>This standard requires the agency to protect those who report or cooperate with investigations against retaliation.</li> <li>This is extremely important for a number of reasons.</li> <li>Inmates/residents and staff may be more likely to report if they</li> </ul>	Insert agency policy for inmates/residents and insert policy
	<ul> <li>staff from retaliation for reporting sexual abuse or cooperating with investigations</li> <li>Agency shall have multiple protection measures such as housing changes, transfers, removal of staff, etc.</li> <li>This standard requires the agency to protect those who report or cooperate with investigations against retaliation.</li> <li>This is extremely important for a number of reasons.</li> </ul>	Insert agency policy for inmates/residents and insert policy

	measures and likely have more confidence in the system. This can	
	also work as a prevention measure as reporting becomes more	
	common, and it acts as a deterrent to potential aggressors.	
	Invisible retaliation is retaliation that is felt by an individual but usually not seen by anyone else. For example, if a staff member reported on another staff member and was fired, that would be (an extreme form of) visible retaliation. Most retaliation is not visible; most retaliation is subtle – shunning by peers, loss of	
	promotions, etc. In the participants' experience, have they	
	observed invisible retaliation?	
2 min	Section 115.(3)67: Agency Protection Against Retaliation (continued) Section 115.(3)67: Agency Protection Against Retaliation (continued) • Agency shall monitor the treatment of inmates/residents and staff who report or cooperate with investigations for at least 90 days following reporting or cooperation. Continued if needed.	Agency Protection Against Retaliation Insert agency policy here regarding individuals in charge of monitoring and the processes in place for that monitoring. Discuss major components.
	measures are needed.	
2 min	Section 115.(3)71: Criminal and Administrative Agency Investigations	Criminal and Administrative Agency Investigations
		This is the main investigative standard. Ensure participants understand that the agency must not only be in

incluc allege review invest availa be inv repor Addit on an	Section 115.(3)71: Criminal and Administrative Agency Investigations Investigations into allegations of sexual abuse are prompt, thorough, objective, and conducted by investigators who have received special training in sexual abuse investigations. Investigators gather direct and circumstantial evidence, including physical and DNA evidence when available; interview alleged victims, suspected perpetrators, and witnesses; and review prior complaints and reports of sexual abuse, the facility has a duty to keep abreast of the investigation and cooperate with outside investigators. Anderds have some basic requirements for investigations, ling that they be prompt; that they include interviews with ed victims, suspects, and witnesses; that the investigator w prior complaints and reports of sexual abuse; and that the cigator gather direct and circumstantial evidence where ble. Note that since the standards also require all allegations vestigated, this means that these steps must be taken for all ted allegations. ionally, investigators have a responsibility to stay informed y investigations being conducted by outside agencies and to erate with those investigations.	compliance with this standard, but they must be in compliance in such a way that they can demonstrate that compliance to auditors. Insert agency policies if applicable regarding collaboration with outside law enforcement.
2 min Sectio	on 115.(3)71 (continued)	
	<ul> <li>Section 115.(3)71 (continued)</li> <li>When the evidence supports prosecution, the agency shall conduct compelled interviews only after consulting with prosecutors to determine whether they will be an obstacle.</li> <li>The credibility of a victim, suspect or witness shall be assessed on an individual basis and shall not be determined on the basis of status as an inmate/resident or staff.</li> </ul>	Criminal and Administrative Agency Investigations Compelled interviews will be discussed in more depth in Module 7. Participants should discuss how to document these.
2: Leg	elled interviews will be discussed in more depth in Module al Issues and Agency Liability. The standards also require nvestigators demonstrate that they have conducted	Insert agency directive to investigators regarding

	credibility assessments of victims, suspects and witnesses on an individual basis, rather than determining credibility based on the individuals' status as inmate/resident or staff.	compliance with the standard.
2 min	Section 115.(3)71 (continued)          Section 115.(3)71 (continued)         Section 115.(3)71 (continued)         Administrative Investigations:         • Shall include an effort to determine whether staff actions or failures to act facilitated the abuse;         • Shall document in written reports that include a description of the physical and testimonial evidence, the reasoning behind credibility assessments, and investigative findings.         The standards address both administrative and criminal investigations. For administrative investigations, the standards require investigators to determine whether there were actions taken by staff that facilitated the abuse. This will be helpful during the incident reviews that we'll be discussing later in this module in assisting the agency in determining whether there are policies or practices that should be changed to further enhance sexual safety. The standards additionally require a report including the items on the slide. Every allegation must have an associated report on the investigation. The final module in this training addresses best practices in report writing.	Criminal and Administrative Agency Investigations Ensure participants understand that every allegation needs a report.
1 min	Section 115.(3)71 (continued)	Criminal and Administrative Agency Investigations

	Section 115.(3)71 (continued) <u>Criminal Investigations:</u>	
	Criminal investigations shall be documented in a written report that contains a thorough description of physical, testimonial, and documentary evidence and attaches copies of all documentary evidence where feasible.	
	NATIONAL PREA RESOURCE CENTER	
	Criminal investigations also require a report that must include	
	specific items. Reports are important to ensure that investigations	
	have appropriate oversight, to assist in demonstrating compliance	
	with the standards, and to ensure investigators are able to	
	potentially testify and speak knowledgeably and credibly regarding	
	any incident that may eventually be prosecuted.	
2 min	Section 115.(3)71 (continued)	
	Section 115.(3)71 (continued)	Criminal and
		Administrative Agency
	<ul> <li>Prosecutions/Records:</li> <li>Substantiated allegations of conduct that appear to be</li> </ul>	Investigations
	criminal shall be referred for	
	prosecution	
	<ul> <li>prosecution</li> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by</li> </ul>	
	<ul> <li>prosecution</li> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> </ul>	
	<ul> <li>prosecution</li> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> </ul>	Ensure participants
	<ul> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> </ul>	understand that this standard
	prosecution • The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years PREA RESOURCE CENTER All substantiated allegations of conduct that appear to be criminal	understand that this standard requires that
	<ul> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> </ul>	understand that this standard requires that prosecutors decide whether to
	prosecution • The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years MATIONAL PREA Resource CENTER All substantiated allegations of conduct that appear to be criminal are referred to prosecution. Agency investigators or	understand that this standard requires that prosecutors decide whether to prosecute, not the
	<ul> <li>prosecution</li> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> <li>All substantiated allegations of conduct that appear to be criminal are referred to prosecution. Agency investigators or administrators do not determine whether a case can be prosecuted; this will be determined by the local prosecutor.</li> </ul>	understand that this standard requires that prosecutors decide whether to prosecute, not the investigators or the agency.
	<ul> <li>prosecution</li> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> <li>All substantiated allegations of conduct that appear to be criminal are referred to prosecution. Agency investigators or administrators do not determine whether a case can be prosecuted; this will be determined by the local prosecutor.</li> <li>The standards also provide requirements around retaining</li> </ul>	understand that this standard requires that prosecutors decide whether to prosecute, not the investigators or the agency. Therefore, all
	<ul> <li>prosecution</li> <li>The agency shall retain investigative records for as long as the alleged abuser is incarcerated or employed by the agency, plus five years</li> <li>All substantiated allegations of conduct that appear to be criminal are referred to prosecution. Agency investigators or administrators do not determine whether a case can be prosecuted; this will be determined by the local prosecutor.</li> </ul>	understand that this standard requires that prosecutors decide whether to prosecute, not the investigators or the agency.

	an additional five years.	Mention if a prosecutor is coming to speak for the prosecutorial module.
1 min	Section 115.(3)71 (continued)           Section 115.(3)71 (continued)           Continuing investigations and cooperation:           • The departure of the alleged abuser or victim from the employment or control of the facility or agency shall not provide a basis for terminating an investigation.           • Any outside entity investigating shall also follow the provisions of this standard.   So, if CO John Smith is alleged to be a perpetrator of sexual abuse and he resigns, is the investigation is over? No. It may be more difficult, but the investigation must be completed regardless of whether the alleged abuser or victim leaves the employment or	Criminal and Administrative Agency Investigations
	control of the facility or agency. If the suspect/victim is an inmate/resident and they are transferred, agency policy dictates that This also links into the standard requirements for reporting to other confinement facilities, which will be discussed later in this module.	Insert agency policy here.
2 min	Section 115.(3)72: Evidence Standard for Administrative Investigations	Evidence Standard for Administrative Investigations

It's typic standarc substant incident	Section 115.(3)72: Evidence Standard for Administrative Investigations The agency shall impose no standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse are substantiated.	Note that this standard sets the bar for the highest level that can be required, but not the lowest. Discuss to ensure understanding.
report se investiga that repo which w	dard is meant to ensure that inmates/residents who exual abuse are informed of the results of the tions. This will deter inmates/residents from believing orts are ignored or dismissed without an investigation, ould discourage reporting.	Ask: What is the agency currently doing? Discuss.

	<ul> <li>Section 115.(3)73: Reporting to Inmates/Residents</li> <li>Unless the allegation is unfounded, the agency shall subsequently inform the inmate/resident whenever:         <ul> <li>The staff member is no longer posted within the inmate's unit;</li> <li>The staff member is no longer employed at the facility;</li> <li>The agency learns the staff member is indicted or convicted on a charge of sexual abuse in the facility. This information shall also be provided when an inmate/resident makes an allegation.xnow. against another inmate/resident.</li> </ul> </li> </ul>	Ask: Do participants currently do this? Insert agency policy regarding reporting to inmates/resident and the role investigators play in the process.
2 min	Section 115.(3)76: Staff Discipline	
	Section 115.(3)76: Staff Discipline  Staff subject to discipline, including termination, for violating sexual abuse policies  Termination shall be the presumptive disciplinary sanction for staff engaging in sexual abuse  All terminations of staff, or resignations in lieu of termination, shall be referred to law enforcement if behavior is potentially criminal and to appropriate licensing bodies  As a deterrent to staff, and as a demonstration of the agency's commitment to sexual safety, the standards require the agency to make termination the disciplinary sanction for staff engaging in sexual abuse. Any other violations of sexual abuse policies such as assisting another staff member in engaging in sexual abuse or	Ask: Do investigators believe staff members are currently subject to discipline if they do not report knowledge or suspicion of sexual abuse or harassment?
	choosing not to report any knowledge or suspicion of sexual abuse	
	will also result in discipline, up to and including termination. Any	la contra co
	terminations or resignations of staff who would have been	Insert agency policy regarding
	terminated had they not resigned will be referred to law enforcement if their behavior was potentially criminal and to any	staff discipline for sexual abuse and
	appropriate licensing bodies.	sexual harassment.
1 min	Section 115.(3)77: Corrective Action for Contractors and	
	Volunteers	Section 115.(3)77:
		Corrective Action
		for Contractors

		and Volunteers
	Section 115.(3)76: Staff Discipline	
	<ul> <li>Staff subject to discipline, including termination, for violating sexual abuse policies</li> </ul>	
	<ul> <li>Termination shall be the presumptive disciplinary sanction for staff engaging in sexual abuse</li> </ul>	
	<ul> <li>All terminations of staff, or resignations in lieu of termination, shall be referred to law enforcement if behavior is potentially criminal and to appropriate licensing bodies</li> </ul>	
	RESOURCE C E N T E R	Insert appropriate
		agency policies
	Similarly, the standards require corrective action for contractors	here.
	and volunteers. Those engaging in sexual abuse are prohibited	
	from having contact with inmates/residents and are reported to law enforcement and appropriate licensing bodies. Other	
	violations of policy will result in other remedial measures.	
	violations of policy wintesate in other remedial measures.	
4 min	Section 115.(3)78: Inmate Discipline/Interventions and	
	Disciplinary Sanctions for Residents	Inmate Discipline/
	Section 115.(3)78: Inmate Discipline / Interventions and Disciplinary Sanctions for Residents	Interventions and Disciplinary
	<ul> <li>May discipline for sexual contact with staff only if the staff member did not consent</li> </ul>	Sanctions for Residents
	<ul> <li><u>False Reporting</u>. A report of sexual abuse made in good faith based upon a reasonable belief that</li> </ul>	
	the alleged conduct occurred shall not constitute falsely reporting an incident or lying, even if the	
	subsequent investigation does not establish evidence sufficient to substantiate the allegation	
	NATIONAL PREA	
	RESOURCE CENTER	
	The standards appointing that appreciate descent direct di	
	The standards specifically require that agencies do not discipline inmates/residents for sexual contact with staff unless the staff	
	member did not consent. This means that inmates/residents are	Facilitate a
	disciplined only if they assaulted or raped the staff member, and	discussion on this
	inmates/residents are not disciplined for other sexual contact.	topic before answering. This is a
	Why do you think the standards included this requirement? What	sensitive topic. Be prepared for
	could happen if an agency disciplines an inmate/resident who is the	varying opinions.
	victim of staff sexual misconduct for not cooperating with the	

I		
	investigation? For being in an area of the facility where they're not supposed to be at the time of the abuse?	Insert agency policies regarding disciplining
		inmates/residents.
	This could be perceived as retaliation, which will discourage	
	reporting and can create legal liability for the agency.	
	False reporting is always of concern in this area, and it is inevitable	
	that some level of false reporting will occur in this and all other	
	areas. However, while agencies are free to discourage false	Insert agency
	reporting, it is important that the agency doesn't simultaneously	policies regarding false reporting.
	discourage reporting of legitimate sexual abuse concerns.	
	Therefore, the standards require that agencies define false	
	reporting to specifically exclude reports that are made in good	
	faith based upon a reasonable belief that the alleged conduct	
	occurred, even if they are determined to be unfounded.	
1 min	Section 115.(3)86: Sexual Abuse Incident Reviews	
	Section 115.(3)78: Inmate Discipline / Interventions and Disciplinary Sanctions for	Sexual Abuse
	Residents	Incident Reviews
	<ul> <li>May discipline for sexual contact with staff only if the staff member did not consent</li> </ul>	
	• False Reporting. A report of sexual abuse made	
	in good faith based upon a reasonable belief that the alleged conduct occurred shall not constitute	
	falsely reporting an incident or lying, even if the subsequent investigation does not establish	
	evidence sufficient to substantiate the allegation	
	NATIONAL PREA resource	
	CENTER	
	The standards require agencies to conduct sexual abuse incident	
	reviews after every allegation. These reviews are conducted by	Insert agency policies regarding
	teams that include investigators, and they are designed to ensure	incident reviews.
	any lessons learned from the investigative process are taken into	
	account in agency revision of practice and policy.	
	account in agency revision of practice and policy.	
1 min	Questions?	
		Questions?
		Ask if the audience has any questions
		and wrap up the
		module.

# **Class Exercise – My Words, Your Words**

You will want to prepare for this exercise well before you conduct the exercise. You can select someone from the class to be a "plant". You will tell them that when you give them a word, they will respond with a word, <u>any</u> word, that starts with the last letter of the word you gave them. But they should not tell anyone that they have been coached before the exercise. (Example, if you say "Jump" they might say "play").

- 1. Have the entire class stand.
- 2. Tell the class that this is a word association game.
- 3. You will be giving them a single word, and you want them to respond with a single word.
- 4. If they give you the word you want, then they can sit. If not, they must remain standing.
- 5. Continue this with about 10-20 participants. They will eventually get tired of this if no one gets to sit down!

Here is a suggested list of words that you can use:

Inmate Sergeant Abuse Sexual Supervisor Training Lieutenant Classification Investigator Criminal Discipline Security Logbook Evidence Rape Guilty Exonerate Staff Volunteer

When you have finished, tell everyone to sit down and ask them if anyone figured out the response you wanted. Tell them that you wanted a word that started with the last letter of the word you gave them.

The point of this exercise is to stress how critical clear and concise definitions are in policy and practice. Point out how many different responses you got – different people associate different things with different words. What one person thinks of when they think "sexual abuse" may be completely different that another person. Definitions also help prevent bias and judgment from entering into how we do business. For example, the first response in someone's head when they think "Supervisor" might be different from another person.

This leads into the presentation of the definitions in the standards. It also stresses why it is critical for staff to have clear and thorough definitions of the prohibited behaviors in PREA.